# November 2025



Community-focused financing.
The smarter way to fund local projects.



## **About the Program**

#### Overview

Since 1991, the Florida Local Government Finance Program (Florida Local) has provided local governments with secure, reliable and low-cost financing solutions. Since inception, the program has loaned over \$2.9 billion to more than 55 counties, cities, school boards, port authorities and other special districts across the state.

Florida Local is governed by a Commission of local government finance and legal experts and is backed by some of the nation's most pre-eminent financial institutions. Through commercial paper and conduit bonds, Florida Local funds municipal improvement and economic development projects, empowering local governments to build stronger communities.

#### **About the Commission**

The Florida Local Government Finance Commission (FLGFC) was established in 1991 through an interlocal agreement among various Florida counties. The FLGFC is a duly constituted and validly existing separate legal and administrative entity within the State of Florida and a public agency of the State under Section 163.01, Florida Statutes. The FLGFC was originally established as a pooled commercial paper program for the benefit of local governments in the State. In 2023, the FLGFC's powers were expanded to authorize it to act as a conduit issuer of tax-exempt and taxable debt for qualifying public purpose projects throughout the State.



## **Commercial Paper Loan Program**

Commercial paper is a short-term, fixed rate instrument ranging from one day to 270 days in duration. Rates for individual issues vary depending on market conditions on the day of the sale.

Because of the pooled structure of the program, interest charged to participants is a blended rate of the commercial paper notes issued by the FLGFC and outstanding in any particular month.

#### **Tax Exempt and AMT Projects**

The FLGFC currently issues two series of commercial paper.

Series A (Tax Exempt)	Series B (AMT)
Funds loans for most general governmental projects for counties, cities, school boards and certain special districts.	Funds loans, the interest payments on which may be subject to the federal alternative minimum tax. These projects usually involve airports, seaports, resources recovery facilities and other projects with private activities.

All fees and the approval process are the same for both programs.

## **Commercial Paper Program Eligibility**

Entities that wish to participate in the commercial paper loan program, such as cities, counties, school boards and special districts, should contact the Florida Association of Counties. As part of the application process, participants will be asked to send various financial information. The types of documentation generally required include:

- The three most recent CAFRs
- Three years of audited financials
- The most recently adopted budget and proposed budget
- A capital improvement plan (if applicable)
- A schedule of non-ad valorem revenues and taxable values for the past three years

Once approved by J.P. Morgan Bank and the FLGFC, participants will be required to have its governing body adopt a short resolution authorizing the form of the loan agreement and providing details of the loan, which will be prepared by the FLGFC Counsel, Nabors, Giblin, & Nickerson, P.A.

#### **Commercial Paper Loan Terms**

Participation in the loan program is subject to a credit review and approval by J.P. Morgan Bank, which provides the letter of credit supporting the program. The terms of each loan and each draw are required to be approved by J.P. Morgan Bank.

The letter of credit has a maturity of 3 years and can be extended each year at the Bank's discretion. Initial loan terms may be up to 5 years and may be extended as the letter of credit is extended. Repayment terms are very flexible and are custom-tailored to each participant's needs.

#### **Security for Commercial Paper Notes**

The commercial paper notes which fund the loans are secured by a direct-pay letter of credit provided by J.P. Morgan Bank. J.P. Morgan Bank maintains a high credit rating in the short-term marketplace from both Moody's Investors' Service and Standard and Poor's Ratings Group. These high ratings allow the commercial paper notes to be issued at low interest rates which are passed on to the participants.

#### **Security for Commercial Paper Loan Repayment**

Typically, participants secure their loans with a covenant to budget and appropriate legally available non-ad valorem revenues, although a participant may request an alternative security structure. All security pledges are subject to approval by J.P. Morgan Bank.

Florida Local is structured in a way so that there are no cross defaults. In other words, if one participant defaults, there is no responsibility on the part of any other participant in the pool to make up for any payment deficiencies caused by the defaulting participant.

## **Invoicing**

A consolidated invoice is sent to each participant every month indicating the interest and fees that must be paid. These fees are explained in greater detail in the Fee Section of this brochure. Billed amounts are then wired directly to the Program's Trustee, US Bank, and held in an interest-bearing account until paid.

Loans are repaid pursuant to the terms of the loan agreement. A loan may be prepaid at any time upon written notice to the Commission with no fees or penalties for prepayment.

## **Commercial Paper Loan Program Fees**

#### **Issuance Costs**

\$2,000 per full million

Issuance costs are deducted from each draw. This fee is assessed on each full new million dollars borrowed, up to \$20 million in total outstanding loans or \$40,000 in issuance costs paid. Once a participant has paid the \$40,000 in full, no issuance costs will be assessed for additional borrowings.

#### **Example of Issuance Costs**

Participant makes an initial \$10 million draw and pays \$20,000 in issuance costs.

Participants pay down balance by \$3 million, leaving \$7 million balance.

Participant then borrows an additional \$3 million, however, pays no issuance fees due to the Participant's total outstanding balance not exceeding the initial \$10 million borrowed.

#### **Monthly Fees**

Interest Varies

Interest is a blended market rate based on the actual interest rates for the FLGFC Commercial Paper. Please see the rate chart for current and historical rate information for each series.

Letter of Credit Fee Varies by Participant

J.P. Morgan Bank assesses a Letter of Credit fee based on the credit worthiness of the borrowing entity. The fee is determined in advance of the loan.

Dealer Fee 6 Basis Points

The Commercial Paper remarketing agent, J.P. Morgan Securities LLC, receives this fee.

Administrative Fees 18 Basis Points

A portion of this fee (10 BP) is paid to the Florida Association of Counties for administering and marketing the program. The remainder (8 BP) is paid to the FLGFC and used for all expenses associated with the program such as audit fees, legal fees, trustee fees, rating agency fees, etc.

#### **Reimbursed Assessment**

#### **Contingency Account**

1.75% x one month

A Contingency Account is established for each participant and is funded from loan proceeds. Funds are held in an interest bearing account in the participant's name. Interest earned is credited to the participant monthly. Rebates are made to coincide with any principal payments made.

For example: \$1 million balance would require a contingency balance of \$1,458 and would be fully refunded upon loan repayment. The Contingency Account essentially serves as a mini reserve in case of a dramatic spike in commercial paper rates.

#### **Commercial Paper Rate Chart as of November 2025**



## **Commercial Paper Historic Rates**

Visit FloridaLocal.org for a full history of commercial paper loan rates.

JAN 2021 0.156 **  FEB 2021 0.106 **  MAR 2021 0.090 **  APR 2021 0.106 **  MAY 2021 0.119 **  JUN 2021 0.115 **  JUL 2021 0.080 **  NOV 2021 0.089 **  JAN 2022 0.103 **  JAN 2022 0.141 **  MAR 2022 0.141 **  MAR 2022 0.408 **  APR 2022 0.618 **  MAY 2022 1.800 **  JUL 2022 1.800 **  JUL 2022 1.731 **  OCT 2022 2.450 **  NOV 2023 3.808 **  AUG 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **  DEC 2023 3.723 **  NOV 2023 3.808 **  DEC 2023 3.723 **  NOV 2023 3.808 **  DEC 2023 3.726 **  NOV 2023 3.808 **  DEC 2023 3.726 **	Month	Year	Series A	Series B
FEB 2021 0.106 **  MAR 2021 0.090 **  APR 2021 0.106 **  MAY 2021 0.119 **  JUN 2021 0.115 **  JUL 2021 0.094 **  AUG 2021 0.080 **  NOV 2021 0.089 **  DEC 2021 0.097 **  JAN 2022 0.103 **  FEB 2022 0.141 **  MAY 2022 0.618 **  MAY 2022 1.380 **  JUL 2022 1.508 **  JUL 2022 1.731 **  OCT 2022 2.450 **  NOV 2022 2.817 **  JAN 2023 3.423 **  JUN 2023 3.423 **  JUN 2023 3.420 **  SEPT 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **  NOV 2023 3.808 **  NOV 2023 3.808 **				
MAR 2021 0.090 **  APR 2021 0.106 **  MAY 2021 0.119 **  JUN 2021 0.115 **  JUL 2021 0.094 **  AUG 2021 0.080 **  NOV 2021 0.089 **  DEC 2021 0.097 **  JAN 2022 0.103 **  MAR 2022 0.103 **  FEB 2022 0.141 **  MAR 2022 0.618 **  MAY 2022 0.618 **  JUN 2022 1.036 **  JUN 2022 1.731 **  OCT 2022 2.450 **  NOV 2022 2.759 **  DEC 2022 2.817 **  JAN 2023 3.028 **  MAR 2023 3.182 **  MAY 2023 3.423 **  JUN 2023 3.380 **  AUG 2023 3.591 **  OCT 2023 3.591 **  OCT 2023 3.591 **  OCT 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **	JAN	2021	0.156	**
APR 2021 0.106 **  MAY 2021 0.119 **  JUN 2021 0.115 **  JUL 2021 0.094 **  AUG 2021 0.080 **  SEPT 2021 0.080 **  NOV 2021 0.089 **  DEC 2021 0.097 **  JAN 2022 0.103 **  FEB 2022 0.141 **  MAR 2022 0.408 **  APR 2022 0.618 **  MAY 2022 1.036 **  JUL 2022 1.180 **  JUL 2022 1.180 **  AUG 2022 1.508 **  JUL 2022 1.731 **  OCT 2022 2.450 **  NOV 2022 2.759 **  DEC 2022 2.817 **  JAN 2023 3.028 **  MAR 2023 3.028 **  MAR 2023 3.423 **  JUL 2023 3.380 **  AUG 2023 3.420 **  JUL 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **	FEB	2021	0.106	**
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AUG 2021 0.080 **  SEPT 2021 0.080 **  OCT 2021 0.069 **  NOV 2021 0.089 **  DEC 2021 0.097 **  JAN 2022 0.103 **  FEB 2022 0.141 **  MAR 2022 0.618 **  MAY 2022 0.864 **  JUN 2022 1.036 **  JUL 2022 1.180 **  AUG 2022 1.508 **  SEPT 2022 1.731 **  OCT 2022 2.450 **  NOV 2022 2.817 **  JAN 2023 3.028 **  MAR 2023 3.028 **  MAR 2023 3.423 **  JUL 2023 3.447 **  JUL 2023 3.420 **  AUG 2023 3.591 **  OCT 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.723 **  NOV 2023 3.723 **  NOV 2023 3.808 **	JUN	2021	0.115	**
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MAY 2023 3.423 **  JUN 2023 3.447 **  JUL 2023 3.380 **  AUG 2023 3.420 **  SEPT 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **	MAR	2023	3.028	**
JUN 2023 3.447 **  JUL 2023 3.380 **  AUG 2023 3.420 **  SEPT 2023 3.591 **  OCT 2023 3.723 **  NOV 2023 3.808 **	APR	2023	3.182	**
JUL     2023     3.380     **       AUG     2023     3.420     **       SEPT     2023     3.591     **       OCT     2023     3.723     **       NOV     2023     3.808     **	MAY	2023	3.423	**
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NOV 2023 3.808 **	SEPT	2023	3.591	**
1100 2023 3.000	OCT	2023	3.723	**
DEC 2023 3.726 **	NOV	2023	3.808	**
	DEC	2023	3.726	**

Month	Year	Series A	Series B
JAN	2024	3.508	**
FEB	2024	3.429	**
MAR	2024	3.468	**
APR	2024	3.614	**
MAY	2024	3.769	**
JUN	2024	3.743	**
JUL	2024	3.644	**
AUG	2024	3.543	**
SEP	2024	3.435	**
OCT	2024	3.295	**
NOV	2024	3.234	**
DEC	2024	3.199	**
JAN	2025	3.090	**
FEB	2025	2.897	**
MAR	2025	2.860	**
APR	2025	2.870	**
MAY	2025	2.950	**
JUN	2025	2.997	**
JUL	2025	2.901	**
AUG	2025	2.834	**
SEPT	2025	2.712	**
OCT	2025	2.661	**
NOV	2025	2.647	**

6 Month Average, Series A-Tax Exempt			
June	2025	3.00	
July	2025	2.90	
Aug	2025	2.83	
Sept	2025	2.71	
Oct	2025	2.66	
Nov	2025	2.65	
		•	

Six Month Average Rate	2.79%
**Average Monthly Fees	0.77%

Six Month Average All-In 3.56%

#### **Conduit Bonds**

Conduit Bonds are an innovative financing tool allowing local governments to assist in financing acquisition, construction, reconstruction, improvement, rehabilitation, renovation, expansion and enlargement, or additions to furnishing and equipping of any qualifying project. Conduit Bonds can be issued on a tax-exempt or taxable basis depending on the particular nature and users of the project. In any event, borrowers may realize meaningful savings on documentary and intangibles taxes on notes and mortgages securing Conduit Bonds.

#### **Eligible Projects**

Projects eligible to be financed or refinanced with the proceeds of Bonds include the acquisition, construction, reconstruction, improvement, rehabilitation, renovation, expansion and enlargement, or additions to, furnishing and equipping of any qualifying project, primarily including, but not limited to, any "project" (as defined in Section 159.27. Florida Statutes), including land, rights in land, buildings and other structures, machinery, equipment, appurtenances and facilities incidental thereto, and other improvements necessary or convenient therefor, in order to promote the industrial economy of the host jurisdiction and the State, increase and preserve opportunities for gainful employment and purchasing power, improve the prosperity and welfare of the host jurisdiction and the State and its inhabitants, and otherwise contribute to the prosperity, education and welfare of the host jurisdiction and the State, and the inhabitants thereof. Examples include hospitals, senior living facilities, social service centers, private and charter schools, private universities, and other not-for-profit facilities.

## **Application and Issuance Procedures**

The FLGFC requires all person(s) or entity(ies) seeking to have Bonds issued on its behalf to make a full and complete application prior to the FLGFC considering whether to grant approval to proceed with the issuance of Bonds.

The issuance of Bonds by the FLGFC shall be subject to the terms and conditions of its Conduit Bond Issuance Policy. Upon submission and acceptance of an application, the FLGFC will work with borrowers to schedule the appropriate hearings and meetings required for final approval of the Bonds by the Board. Such approval is required prior to the closing/funding of any debt transaction.

For more information regarding the Conduit Bond Program, including to request the Conduit Bond Issuance Policy and/or a Conduit Bond Application, please visit FloridaLocal.org

#### **Conduit Bond Fees**

#### **Application Fee**

All applications must be accompanied by a non-refundable application fee in the amount of \$1,500. Payment of the Application Fee shall be made in the form of a check payable to the "Florida Local Government Finance Commission."

Upon issuance of the Bonds, the Application Fee will be credited against the Issuer Fee as reflected on the Issuer Fee Schedule below. The Issuer will not begin to process a Conduit Bond Application until the Application Fee has been received.

#### **Good-Faith Deposits**

In certain limited circumstances, the Issuer may require an additional good-faith deposit from the Applicant based on risk-factors determined by the Issuer, its counsel and its municipal advisor. The Issuer will notify Applicants of any required good-faith deposits upon receipt and initial review of the Conduit Bond Application.

Upon issuance of the Bonds, the good faith deposit will be credited against the Issuer Fee as reflected on the Issuer Fee Schedule below. If so required, receipt of the good-faith deposit will be a precondition to the receipt of staff approval.

#### **Issuer Fee Schedule**

The fees and expenses of Issuer's counsel and its municipal advisor are billed separately and are not included in the fees outlined below. The estimated amount of such Issuer's counsel and municipal advisor fees will be communicated to the Applicant as part of the Staff Approval process. For an example of issuance costs and fees, visit FloridaLocal.org.

Minimum Par Amount	Maximum Par Amount	Basis Points	Tier
\$1	\$2,500,000	70	I
\$2,500,001	\$30,000,000	20	II
\$30,000,001	\$100,000,000	10	III
\$100,000,001	\$215,000,000	5	IV
\$215,000,001	Any	0	V

## **Key Contacts**

## **Commercial Paper Loan Program**

#### **Program Administrator**



Connie Roddenberry

Florida Association of Counties

croddenberry@fl-counties.com

850-556-1859

#### **Program Experts and Providers**

**Letter of Credit Provider** Scott Ricker, J.P. Morgan Bank

**Re-marketing Agent** Jim T Cook, J.P. Morgan Securities

Bond/General Counsel Steven E. Miller, Nabors, Giblin & Nickerson, P.A.

Financial Advisor Jay Glover, PFM Financial Advisors, LLC

#### **Conduit Bonds**

#### **Program Administrator**



Kim Morgan

Florida Association of Counties

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850-922-4380

#### **Program Experts and Providers**

Bond/General Counsel Richard B. Harb, Nabors, Giblin & Nickerson, P.A.

Bond/General Counsel Steven E. Miller, Nabors, Giblin & Nickerson, P.A.

Financial Advisor Jay Glover, PFM Financial Advisors, LLC

## Florida Local Government Finance Commission



**Katherine Wall**Assistant County Finance Director

**Brevard County** 



**Stacy Wear** Finance Director

**Charlotte County** 



**Kelly Ryman** Management Analyst

Lee County



**Amanda Clavijo** Assistant County Manager

**Osceola County** 



**Nicole Jovanovski** Finance Director

**Sarasota County** 



**Dwala Anderson**Chief Financial Officer

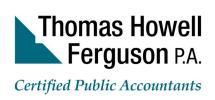
St. Johns County



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